

Socio-fiscal **Policies Research** Group

Project team:

Bruno PALIER

WHICH POLICIES FOR THE DEVELOPMENT **OF KNOWLEDGE-INTENSIVE JOBS?**

How does job upgrading take place in the era of technology-driven, knowledge-intensive growth? Can government policy affect how knowledge-intensive employment is generated in an economy? If yes, which institutional and policy mechanisms are used, i.e. which knowledge-intensive growth strategies (or policy mixes) do countries pursue? How have countries which have been particularly successful in catching up via innovation driven expansion of the knowledge economy used government policy to navigate these policy goals? Can we identify different strategies among them? Policies of newcomer countries – Korea, Finland, Ireland and Estonia – are of particular interest for this project because they have been catching up with the more advanced economies through high growth in knowledge-intensive sectors. These questions are of high policy relevance since a key strategic aim of EU member states is to boost creation of high-wage knowledge-intensive jobs. The aim of this project is to throw light on policy packages, *i.e.* policy mixes, and identify functional complementarities between institutions that facilitate job upgrading in the knowledge economy.

Four country cases

Korea

Drivers of innovation



Bruno Palier is Director of research in Political Science at CEE, Sciences Po and former director of LIEPP (2014-2020).

Trained in social science, he has a PhD in Political science, and is a former student of Ecole Normale Superieure. Currently, he conducts various comparative projects on welfare reforms in Europe.

Sonja AVLIJAŠ



Sonja Avlijaš is Research Associate at LIEPP, Wayne Vuchinich Fellow at Stanford University, and 2020-2022 Marie Sklodowska-Curie

Fellow at Belgrade University's Faculty of Economics. She holds a PhD from the London School of Economics and Political Science. Her research focuses on the impact of economic restructuring on labour markets and welfare states in Eastern and Western Europe.



Finland



Policy focus on internationalization of innovative domestic companies

Policy focus on foreign

direct investment as

source of innovation

Fiscal policy





Selected labour market indicators

Share of employment in total business economy by firm size (no. of employees), 2018 or last available year



Key findings

Korea – Innovation policy focus on manufacturing chaebols (large business groups). SMEs in the less productive service sector, where most people are employed (dualized LM). Government support to SMEs abundant, but not focused on innovation -serves to replace the social safety net. Innovation policy not focused on the service economy.



■ 50-249 ■ Large firms (250+)

Source: OECD Structural and Demographic Statistics (ISIC Rev.4)

Service sector productivity, 2017



Services, value added (% of GDP) Services, % of total employment Trade in services (% of GDP)

Source: World Bank indicators.

Job quality indices, 2014 or last available year

Finland – Innovation as a public good, along with social investment. Innovation support for both large firms and SMEs in manufacturing and services, employment is evenly split between the two. Larger firms are more innovative and internationalized.

Ireland – Innovation via large MNCs (ICT / fintech) through attractive tax policy and business deregulation. Exclusion of SMEs from innovation policy. Employment evenly split between large firms and SMEs (dualized LM). Liberal WS.

Estonia – Innovation via FDI and domestic SMEs (esp. ICT unicorns). Specialisation in exports of dynamic services. World leader in connection of both SMES and large firms with global innovation networks. Most employment in SMEs. Social investment and safety nets constrained by fiscal and social attractiveness to attract FDI.

Which policies?

140

120

100



The following policies are identified as the most relevant and their interdependencies are explored:

Innovation policies

Industrial policies and SME development

Tax and competition policies

• Public procurement

Wage bargaining

• Human capital and welfare state

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