

Territorial Cohesion at the Crossroads

Is there Life After the EU Budget Debate?

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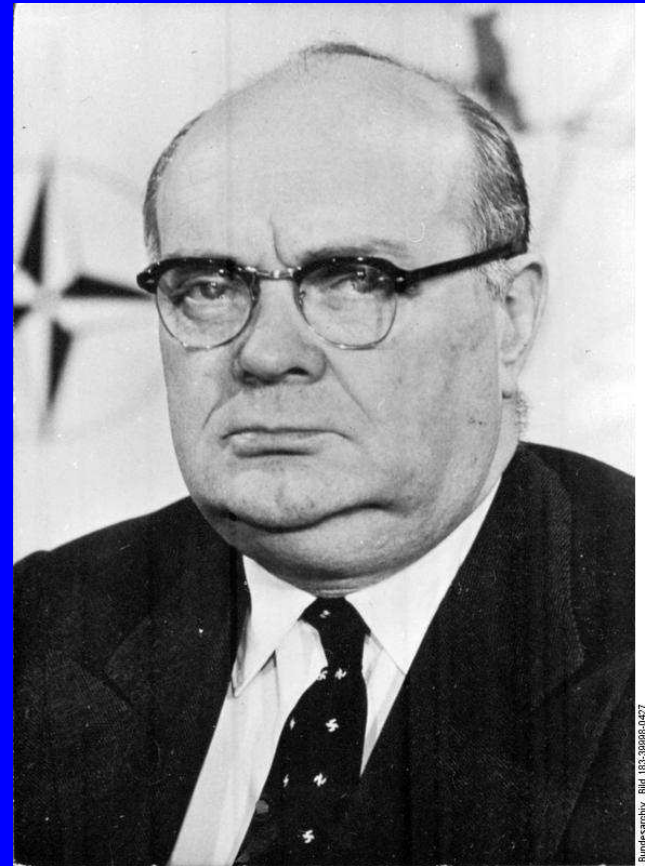
- Introduction
- A European Planning Programme
- Territorial Cohesion Policy and the Crisis
- Territorial Cohesion in the 2010s
- Conclusions

Introduction: Territorial Cohesion and Spatial Planning

- Ambroise Guellec about territorial cohesion: 'En France, elle nous est familière, car il s'agit, en d'autres termes, de la politique d'aménagement du territoire.'
- Beware! Not land use planning!
- EU Budget: The battle has been joined

A European Planning Programme: Spaak Report

- Regional Fund for
 - European projects
 - Disadvantages regions
- Ensure coherence
- Treaty of Rome paid only lip service to 'harmonious development of Community territory'



A European Planning Programme: Empty Chair Crisis

- Conference on the Regional Economies
- Aménagement du territoire européen?
- Hallstein >< De Gaulle
- Luxembourg Compromise
- Different planning traditions



A European Planning Programme: Council of Europe

- Regional Planning a European Problem:
 - Saint-Simonean tradition
 - Region generic term
- CEMAT: Charte européenne de l'aménagement du territoire:
 - Balanced regional development
 - Strategy for better organisation of Europe

A European Planning Programme: Gendebien Report

- DG XVI: differential effects of integration
- Sort of regional policy
- Invitation to Commission to implement 'aménagement du territoire':
 - Coordinating Community policies
 - Balanced and integrated development
 - Preserve European heritage
- Commissioner for regional *planning!*

A European Planning Programme: Jacques Delors

- European model:
 - Softening effects
 - Inclusive governance
- Structural Funds doubled
- Hardware and software
- The jewel in the crown
- A defining moment



A European Planning Programme: The ESDP

- French/Dutch initiative
- Competence issue
- Indebted to CEMAT and Gendebien
- Guidelines:
 - Polycentric development
 - Parity of access
 - Management of heritage
- Learning process: software



Territorial Cohesion Policy and the Crisis: Territorial Cohesion

- Robert Savy the inventor
- Michel Barnier the promoter
- Convention on the Future of Europe
- Economic, social and *territorial* cohesion
- Objective and shared competence
- Lisbon Treaty a carbon copy

Territorial Cohesion Policy and the Crisis: Territorial Agenda

- Rotterdam: another French-Dutch initiative
- Luxembourg: territorial capital (OECD)
- Territorial State and Perspectives + Territorial Agenda of the EU
- Leipzig: addressed to European institutions and to Member States:

European Council 3/2008

First Action Programme

Territorial Cohesion Policy and the Crisis: Green Paper

- Meant as a White Paper
- Invitation at Leipzig to issue 'report'
- No bid for leadership role:
 - Lyric description: 'from tundra to rain forest'
 - Density – distance – division
 - Regions with geographical specificities
- Mixed reactions during consultations
- 'Lame duck' Commission

Territorial Cohesion in the 2010s: Post-Delors Cohesion Policy

- Sapir & Kok Reports
- In service of Lisbon
- Geography matters!
- Renationalisation?
- Europe 2020
- 5th Cohesion Report

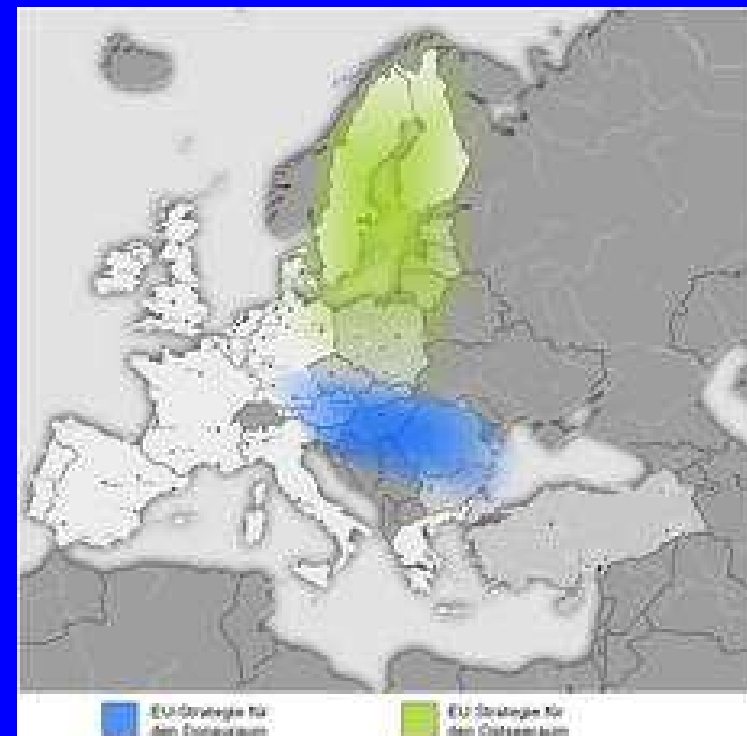


Territorial Cohesion in the 2010s: Barca-Report

- Answer to Sapir
- Place-based development approach
- Take account of characteristics of locations (geography matters!)
- What is a place?
- Who is responsible for 'places'?

Territorial Cohesion in the 2010s: Baltic Sea Strategy

- EP initiative
- DG REGIO in lead
- >20 DGs cooperate
- Stakeholder conferences
- Communication & Action Programme
- Rolling programme



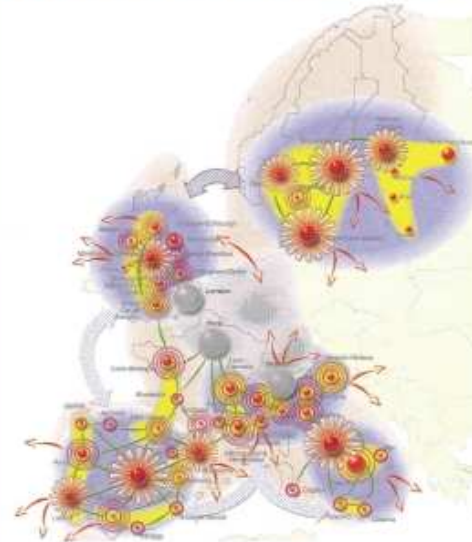
Conclusions: After the Budget Debate

- Cohesion policy: hardware and software
 - Paying regard to where interventions take place
 - Territorial dimension of 'European model of society'
- Europe 2020: Once more, geography matters
 - Guidelines will have to address territorial dimension of 'smart, sustainable and inclusive growth'
 - Sectoral approach, or integrated?
- Budget debate: Challenge, in particular to software of Cohesion policy

Conclusions: Soft Planning

- Need to understand spatial context
- Beyond container thinking
- Baltic Sea Strategy → Danube, Mediterranean?
- Shape of EU territory may come into focus, but:
- No Archimedean point, no authoritative strategy
- Territorial cohesion policy about coherence
- Beyond Cohesion policy

**COHESION, COHERENCE,
CO-OPERATION:
EUROPEAN SPATIAL
PLANNING COMING OF AGE?**



ANDREAS FALUDI



RTPI

mediation of space · making of place



ROUTLEDGE